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Item No: 18

Meeting Date: Wednesday 13th May 2026

**Glasgow City
Integration Joint Board**

Report By: Duncan Black, Depute Chief Officer, Finance & Resources

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Horizon Scanning

Purpose of Report:

To provide a high level summary of potential future legislative developments that may impact on the Integration Joint Board's strategic objectives, budget or key operational activity.

Background/Engagement:

It is important that the Integration Joint Board (IJB) is kept abreast of potential legislative developments to ensure decision making is taken within the context of potential future changes to the IJB's wider environment. It is also intended that this report can be used to identify compounding impacts, for example across different pieces of proposed legislation.

Governance Route:

The matters contained within this paper have been previously considered by the following group(s) as part of its development.

- HSCP Senior Management Team
- Council Corporate Management Team
- Health Board Corporate Management Team
- Council Committee
- Update requested by IJB
- Other
- Not Applicable

Recommendations:

The Integration Joint Board is asked to:

- a) Note the contents of the report.

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Relevance to Integration Joint Board Strategic Plan:

External factors, such as proposed legislation, may have impacts on the IJB's delivery of the Strategic Plan.

Implications for Health and Social Care Partnership:

Reference to National Health & Wellbeing Outcome(s):	No impacts identified at this time.
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Personnel:	No impacts identified at this time.
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Carers:	No impacts identified at this time.
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Provider Organisations:	No impacts identified at this time.
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Equalities:	No impacts identified at this time.
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Fairer Scotland Compliance:	No impacts identified at this time.
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Financial:	No impacts identified at this time.
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Legal:	No impacts identified at this time.
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Economic Impact:	No impacts identified at this time.
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Sustainability:	No impacts identified at this time.
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Sustainable Procurement and Article 19:	No impacts identified at this time.
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Risk Implications:	Any significant risks identified from Horizon Scanning will be considered for specific inclusion in relevant risk registers under the Risk Management Framework.
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Implications for Glasgow City Council:	No impacts identified at this time.
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Implications for NHS Greater Glasgow & Clyde:	No impacts identified at this time.
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Direction Required to Council, Health Board or Both	
Direction to:	
1. No Direction Required	<input checked="" type="checkbox"/>
2. Glasgow City Council	<input type="checkbox"/>
3. NHS Greater Glasgow & Clyde	<input type="checkbox"/>
4. Glasgow City Council and NHS Greater Glasgow & Clyde	<input type="checkbox"/>

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1. Purpose

- 1.1. The purpose of this report is to provide an overview of known potential significant areas of legislative developments that may impact on the Integration Joint Board, its budget, or operational areas across the Health and Social Care Partnership activity.

2. Horizon Scanning – Current Summary

- 2.1. Management have been requested to identify legislative and other potential developments, and for these to be logged for regular Board reporting. These are captured in Appendix 1.

3. Recommendations

- 3.1 The Integration Joint Board is asked to:
 - a) Note the contents of the report.

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CARE REFORM (SCOTLAND) BILL**Status - staged commencement through 2026; statutory guidance still being issued**

Provision	Summary	Links
Integrated Digital Care Record	<p>Ministers must facilitate a digital integrated care record for every individual that receives health care or a social service.</p> <p>This will be achieved through powers of Scottish Ministers to gain such information and create sanctions (civil or criminal) for those who fail to comply.</p>	<p>Health and Social Care Data Board</p>
Right to breaks for unpaid carers	<p>Providing a legal right to breaks for unpaid carers.</p> <p>Provision places a duty on local authorities to provide the support that a carer needs to enable the carer to take sufficient breaks from providing care for the cared-for person.</p> <p>Local authorities must publish information on available respite services for short break provision.</p>	<p>Scottish Government Short Breaks Fund</p> <p>National Carers Strategy</p>
Visits to or by care home residents	<p>Upholding the rights of people living in adult care homes to maintain contact with family and friends (“Anne’s Law”) and placing a duty on care home providers to identify an “Essential Care Supporter” for each resident. New statutory instrument and Code of Practice approved; in force from 31 March 2026</p> <p>Amendments to the Public Services Reform (Scotland) Act 2010 provides for Ministers to exercise their power to impose two new duties on the providers of care home services for adults:</p> <ul style="list-style-type: none"> • a duty to use their best endeavours to identify for every care home resident at least one person as an essential care supporter for the resident • a duty to facilitate visits to and by care home residents. 	<p>Anne’s Law: Code of Practice</p>

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Provision	Summary	Links
Reserving right to participate in procurement by type of organization	Reserving certain contracts for specific organisations to support community-based and values-driven care providers and requiring Scottish Minister to publish statutory guidance on ethical commissioning.	
Continuity of services	Protecting the continuity of services for persons who have a disability if they move home so as not to experience a gap in support and to prevent disruption.	
Duty to prepare adult carer support plan	Scottish Ministers a power to make regulations setting the timescale within which a local authority must prepare an adult carer support plan.	
Duty to prepare young carer statement	Scottish Ministers a power to make regulations setting the timescale within which a local authority must prepare a young carer statement.	

Children (Care, Care Experience and Services Planning) (Scotland) Bill

Status - This is a Government Bill. The Bill was introduced on 17 June 2025. Stage 3 ended on 19 March 2026.

Provision	Summary	Links
Aftercare Rights	Expands eligibility for people who left care before 16, providing right to apply for aftercare.	Children (Care, Care Experience and Services Planning) (Scotland) Bill Scottish Parliament Website
Advocacy	Establishes right to advocacy services for care-experienced children, young people and also adults.	

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Provision	Summary	Links
Care & Care Experience	Introduces guidance on what “care and care experience” means and to reduce stigma.	
Residential care profits	Limits the profits that can be made from children’s residential care.	
Fostering services	Requires independent fostering agencies to register as charities. Also establishes national register for foster carers.	
Planning & service provision	Integration Joint Boards are responsible for children’s services planning, alongside local authorities and health boards.	

Housing (Scotland Bill)

Status - This is a Government Bill. The Bill became an Act on 6 November 2025

Provision	Summary	Links
Part 5 – Homelessness Prevention	<ul style="list-style-type: none">• Making relevant bodies, such as health boards or the police, ask if an individual is homeless or at risk of homelessness, and making them take action if they are – “Ask and Act”.• Making local authorities act sooner to prevent homelessness by taking reasonable steps.• Making social landlords put in place support for tenants if they are overdue on rent due to domestic abuse.• Making social landlords have a policy which sets out how they will support tenants who are at risk of homelessness due to domestic abuse.	Housing (Scotland) Bill Scottish Parliament Website

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**Care Home and 'Care at Home' Service Providers – FOISA Extension
Status – Post Consultation**

Provision	Summary	Links
Extension of Freedom of Information law extension	<p>This consultation seeks views on whether Freedom of Information law should be extended to cover private and third sector (i.e. voluntary and not-for-profit) providers of care home and 'care at home' providers in Scotland.</p> <p>Consultation closed on 31st March 2026. Further publications expected.</p>	<p>Care home and 'care at home' service providers - FOISA extension: consultation - gov.scot</p>

**Mental Health (Care and Treatment) (Scotland) Act 2003 – Remedial Order 2026
Status - Consultation responses published; remedial order progressing in 2026**

Provision	Summary	Links
Mental Health	<p>Policy note on the Order to amend the Mental Health (Care and Treatment) (Scotland) Act 2003, to extend the ability to specify "recorded matters" to patients subject to a Compulsion Order, Compulsion Order with Restriction Order, Hospital Direction and Transfer for Treatment Direction.</p>	<p>The Mental Health (Care and Treatment) (Scotland) Act 2003 Remedial Order 2026</p>

**Health and Social Care Reform & Population Health Frameworks – Implementation Phase
Status - Published 2025; actively updated through 2026**

Provision	Summary	Links
Population Health	<p>The Population Health Framework sets out Scottish Government's and COSLA's long-term collective approach to improving Scotland's health and reducing health inequalities for the next decade.</p>	<p>Scotland's Population Health Framework - gov.scot</p>

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OPEN CONSULTATIONS

Area	Consultation Title	Summary	Closing Date	Link to Consultation	Other Supporting Links
Children's Services	The Future of Secure Care and the SPOC for Victims in the Children's Hearing System	<p>Secure accommodation is a critical part of Scotland's child welfare and justice systems. It is for a small number of children whose risks cannot be managed in any other setting and is one of the most intensive and restrictive forms of child care available in Scotland.</p> <p>This consultation seeks views on a transformative future for secure care, and for the children who may need its support.</p>	16/04/2026	The future of secure care and the single point of contact (SPOC) for victims in the Children's Hearings System - Scottish Government consultations - Citizen Space	https://consult.gov.scot/children-and-families/secure-care-single-point-of-contact-childrens-hear/
Mental Health	The Mental Health Act 2003 Remedial Order 2026	<p>This consultation seeks views on a proposed Remedial Order that would amend the Mental Health (Care and Treatment) (Scotland) Act 2003, to extend the legal framework for 'recorded matters' across certain forensic mental health orders. In plain terms, 'recorded matters' are specific treatments, services or supports that the Mental Health Tribunal for Scotland can specify with the expectation that action is taken to meet the needs identified in the recorded matter(s).</p>	23/03/2026	The Mental Health (Care and Treatment) (Scotland) Act 2003 Remedial Order 2026 draft proposal - Scottish Government consultations - Citizen Space	https://consult.gov.scot/mental-health/mental-health-care-treatment-remedial-order-draft/

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Area	Consultation Title	Summary	Closing Date	Link to Consultation	Other Supporting Links
Carers	Right to Breaks for Unpaid Carers - Implementation	<p>The right to breaks provisions in the Care Reform (Scotland) Act 2025 will make changes to the Carers (Scotland) Act 2016 to deliver a right to personalised short breaks support for carers who can't currently access "sufficient breaks" from caring.</p> <p>In preparing for implementation this consultation seeks opinions on:</p> <ul style="list-style-type: none"> • The definition of the key term, "sufficient breaks" • Types of breaks that should be in scope • Timescales for preparing adult carer support plans and young carer statements • Transitional arrangements from the current system to the new right to breaks 	22/05/2026	Right to breaks for unpaid carers - implementation	https://consult.gov.scot/dementia-and-unpaid-carers-unit/unpaid-carers-right-to-breaks-implementation/

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CLOSED CONSULTATIONS

Consultation Title	Summary	Closed Date	Link	Other Supporting Links / Outputs
Quality Prescribing for Chronic Pain 2026-2029	Consultation on the draft updated chronic pain prescribing guidance.	31 Oct 2025	Quality Prescribing for Chronic Pain 2026-2029	Draft updated chronic pain prescribing guidance
Voices in Justice: Parole Reform in Scotland	Consultation on a broad range of areas centred on parole improvements and parole reform.	11 Nov 2025	Voices in Justice Parole Reform in Scotland	Voices-justice-consultation-parole-reform-scotland/
Financial transparency and profit limitation in children's residential care	Consultation relates to provisions made in the Children and Young People (Care and Services Planning) (Scotland) Bill , which was introduced to Parliament on 17 June 2025.	6 Oct 2025	Financial transparency and profit limitation in children's residential care	Children (Care, Care Experience and Services Planning) Bill
Polypharmacy Guidance: appropriate prescribing, making medicines safe, effective and sustainable 2025 - 2028	Consultation on this draft updated polypharmacy prescribing guidance. 'Appropriate Prescribing - Making medicines safe, effective and sustainable 2025-2028' aims to further improve the care of individuals taking multiple medicines.	22 Sep 2025	Polypharmacy prescribing guidance - draft: consultation	Polypharmacy prescribing guidance - draft
Health: Long Term Conditions Framework	Consultation to gather the views of a wide range of individuals and organisations on what matters when it comes to prevention, care, support and equalities in long term conditions.	20 Jul 2025	Health: Long Term Conditions Framework Consultation	Long term conditions - framework: consultation paper

Other Scottish Government Links:

[Health & Care Reform Stakeholder Advisory Group Programme for Government 2025 to 2026 - gov.scot](#)